February 20, 2019

The Honourable Ginette Petitpas Taylor Minister of Health Health Canada Brooke Claxton Building 70 Colombine Driveway Ottawa, Ontario K1A 0K9

The Honourable David Lametti Minister of Justice and Attorney General of Canada Department of Justice 284 Wellington Street Ottawa, ON K1A 0H8

Dear Ministers:

The Canadian HIV/AIDS Legal Network is pleased to share with you *Overdue for a Change: Scaling Up Supervised Consumption Services in Canada,* our in-depth report on a research project that was undertaken in 2018 to explore the current state of supervised consumption services (SCS) in Canada, to monitor legal and policy changes affecting SCS, and to identify facilitators and barriers faced by current and future SCS operators. You may recall that we sent you a preview summary report in December 2018.

The recommendations in this report have been endorsed by more than 75 health and human rights organizations Canada-wide, many of which are on the frontlines of the opioid overdose crisis that is currently raging in our country.

Our research confirms that while remarkable progress has been made in recent years to scale up SCS, the exceptional legal regime requiring SCS providers to obtain a federal exemption to protect staff and clients from criminal prosecution continues to limit Canada's ability to respond to the current overdose crisis and makes SCS unnecessarily vulnerable to changes in the political context.

Specifically, this report calls on Canada to normalize SCS by taking the following actions:

- The federal government should decriminalize activities related to personal drug use.
- In the interim, the federal government should grant a class exemption protecting clients and staff from prosecution for drug possession or for activities (such as drug

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sharing or assisted injection) that may amount to "trafficking" when accessing or providing SCS that meet minimum required conditions.

- If the federal government insists on maintaining a case-by-case SCS exemption process, it **should further streamline the current application requirements and process**, including by creating additional pathways to allow for expedited exemptions to be issued by provincial/territorial or local health authorities, or the federal minister simply on the basis of a request from such authorities.
- Other concrete measures, including increased funding, should also be taken by all levels of government to support community organizations and health care providers to establish a wide variety of services adapted to the needs of people who use drugs. Moreover, provincial, territorial and municipal authorities should not impose conditions for SCS implementation that are not required for other health services or limit SCS by the enactment of bylaws.

The federal government must take leadership and work with provinces for greater access to life-saving, health-promoting SCS across the country.

We would be pleased to discuss the report findings and recommendations with you.

Sincerely,

Canadian HIV/AIDS Legal Network Action Canada for Sexual Health and Rights AIDS Coalition of Nova Scotia AIDS Committee of Cambridge, Kitchener, Waterloo and Area AIDS Committee of North Bay & Area AIDS Committee of Toronto (ACT) AIDS Committee of Windsor AIDS Saskatoon Alberta Community Council on HIV (ACCH) Alberta Addicts Who Educate and Advocate Responsibly (AAWEAR) Association des intervenants en dépendance du Québec (AIDQ) Association Québécoise pour la Promotion de la Santé des personnes Utilisatrices de Drogues (AQPSUD) Atlantic Interdisciplinary Research Network (AIRN) **BaySafe Harm Reduction Bloom Clinic Boyle Street Community Services** Brain Injury Services of Northern Ontario (BISNO) **Breakaway Addiction Services** Butterfly - Asian and Migrant Sex Workers Support Network **CACTUS Montréal**

Canadian AIDS Society **Canadian Drug Policy Coalition Canadian Nurses Association** Canadian Public Health Association Canadian Students for Sensible Drug Policy, Ryerson Chapter Canadian Treatment Action Council (CTAC) CATIE Centre on Drug Policy Evaluation Coalition des organismes communautaires québécois de lutte contre le sida (COCQ-SIDA) **Community Legal Assistance Sarnia COUNTERfit Harm Reduction Program** Criminal Lawyers' Association Direction régionale de santé publique de Montréal Dopamine **Dr. Peter AIDS Foundation** Drug Awareness Committee of Thunder Bay Elevate NWO Families for Addiction Recovery (FAR) GMSH **Guelph Community Health Centre** Hamilton Community Legal Clinic Harm Reduction Nurses Association Health Providers Against Poverty HIV & AIDS Legal Clinic Ontario (HALCO) **HIV Edmonton HIV North Society** HIV/AIDS Regional Services (HARS)HIV/AIDS Resources and Community Health HOPE L'Anonyme Legal Clinic of Guelph and Wellington County Maggie's: Toronto Sex Workers Action Project Mainline Needle Exchange Program Moms Stop the Harm mumsDU - moms united and mandated to saving the lives of drug users **Ontario AIDS Network Overdose Prevention Ottawa** Parkdale Queen West Community Health Centre Peterborough AIDS Resource Network (PARN) Peterborough Public Health **Pivot Legal Society** Point de repères Québec Positive Living Niagara Prisoners' HIV/AIDS Support Action Network (PASAN) **Regent Park Community Health Centre**

Regional HIV AIDS Connection Right Hand Tattoo, Edmonton San Patten and Associates, Inc. Sandy Hill Community Health Centre Somerset West Community Health Centre South Riverdale Community Health Centre Street Health Streetworks Table des organismes communautaires Montréalais de lutte contre le sida (TOMS) The POUNDS Project Thunder Bay Counselling Thunder Bay Drug Strategy **Thunderbird Partnership Foundation Toronto Overdose Prevention Society** Women and HIV/AIDS Initiative Women's Wellness Within YWCA Canada